

**Official Proceedings**  
**Codington County Justice Advisory Committee**  
**Lake Area Technical Institute, Room 430**  
**Watertown, SD 57201**  
**June 19, 2018**

The Codington County Justice Advisory Committee (CCJAC) met on June 19, 2018, at Lake Area Technical Institute. Attending were committee members Lee Gabel, Troy VanDusen, Matthew Kranz, Al Koistinen, non-voting member Tom Walder (designated by the sheriff to be a voting member for this meeting), non-voting member, the Honorable Robert Spears and City Liaison, Bruce Buhler. Absent were Larry Wasland, Brad Howell, Megan Olson and secretary Julie Radach. Meeting called to order by Chairman Lee Gabel at 6:12 p.m. Gabel took minutes and digitally recorded the meeting.

**Agenda Approved.** Motion to approve the meeting agenda was made by VanDusen. Motion seconded, all in favor, agenda approved.

**Minutes Approved.** Motion to approve minutes of the April 12, 2018 meeting was made by VanDusen. Motion seconded, all in favor, minutes approved.

**Update on Courthouse Remodel.** Anthony Enright, architect with BKV Group, joined the meeting by telephone to provide an update on the courthouse remodel. The remodel project has begun, despite two change orders, the construction portion of the budget (i.e. the accepted construction bid price) for the project is currently under budget. This is in part due to a cost credit for an item that the architect identified as unnecessary. One of the change orders caused a delay of about a week, however the project is still on track to finish by the end of the year.

**Review of Jail Population Trends.** A review of jail population trends compared to the jail population projections prepared by Mr. Bill Garnos in 2015 was the basis of a discussion on the recent jail population averages. Since the very high inmate population numbers throughout most of 2017 (monthly averages in the 70s, 80s and 90s), the jail population has been averaging in the 60s. This corresponds roughly to Mr. Garnos' projection for 2017 and 2018 in the report he prepared in 2015 (see attached slides). Although the jail population has been lower, bookings have remained at about the same level as they were when the inmate population was higher. The committee members discussed likely reasons for the recent lower numbers:

- Judges are "defaulting" to personal recognizance (PR) bonds when possible (usually if there is no history of violence or failure to appear).
- Some of the relatively new programs, like Drug and Veterans' Court are having an effect on recidivism.

- Judges are more likely to sentence a **low-level felon** to probation or shorter sentences. Mr. Walder noted that when jail numbers were **high**, many of the class 5 and 6 felons were serving 60 to 90-day sentences. If jail time is **appropriate** (probation is inappropriate), judges are now tending to give shorter sentences for such **felonies**. Judge Spears noted that someone sitting jail for 60 to 90 days in not getting the **treatment they need**.

It was noted that roughly 90% of the jail population tends to be felons. The misdemeanors that make up the roughly 10% remaining tend to be second-time DUI violators, protection order violators or domestic abuse perpetrators.

**Reviewed jail update process.** The basic process to address the need for an updated jail was reviewed. The key matter to address currently is the development of viable location options for a future jail. The city (two city council people) and county (two commissioners) have been meeting to develop preliminary location options. Mr. Buhler noted that the City would probably desire to retain the City Auditorium parking lot (where a new jail was proposed to be built at the time of the June 2017 justice facilities bond election).

**Re-entry (post incarceration) programs.** During the open portion of the agenda, Commissioner Brenda Hanten, who was present in the audience, reported on her recent visit to St. Francis House in Sioux Falls. St. Francis House assists people who are dealing with setbacks in life (in transition) to become responsible and independent individuals. Available assistance includes temporary housing (for up to 80 people) and case management. St. Francis House employs 22 people. This includes three case managers. Many of the people they assist are recently released from prison or jail (but they don't accept violent felons). One of the intended benefits of this is to reduce recidivism, which could in the long-term help control jail and prison populations.

**Adjournment.** Next meeting was set for August 14<sup>th</sup> at 6:10 PM at LATI. Koistinen moved to adjourn. Motlon seconded. All in favor. Meeting adjourned at approximately 6:50

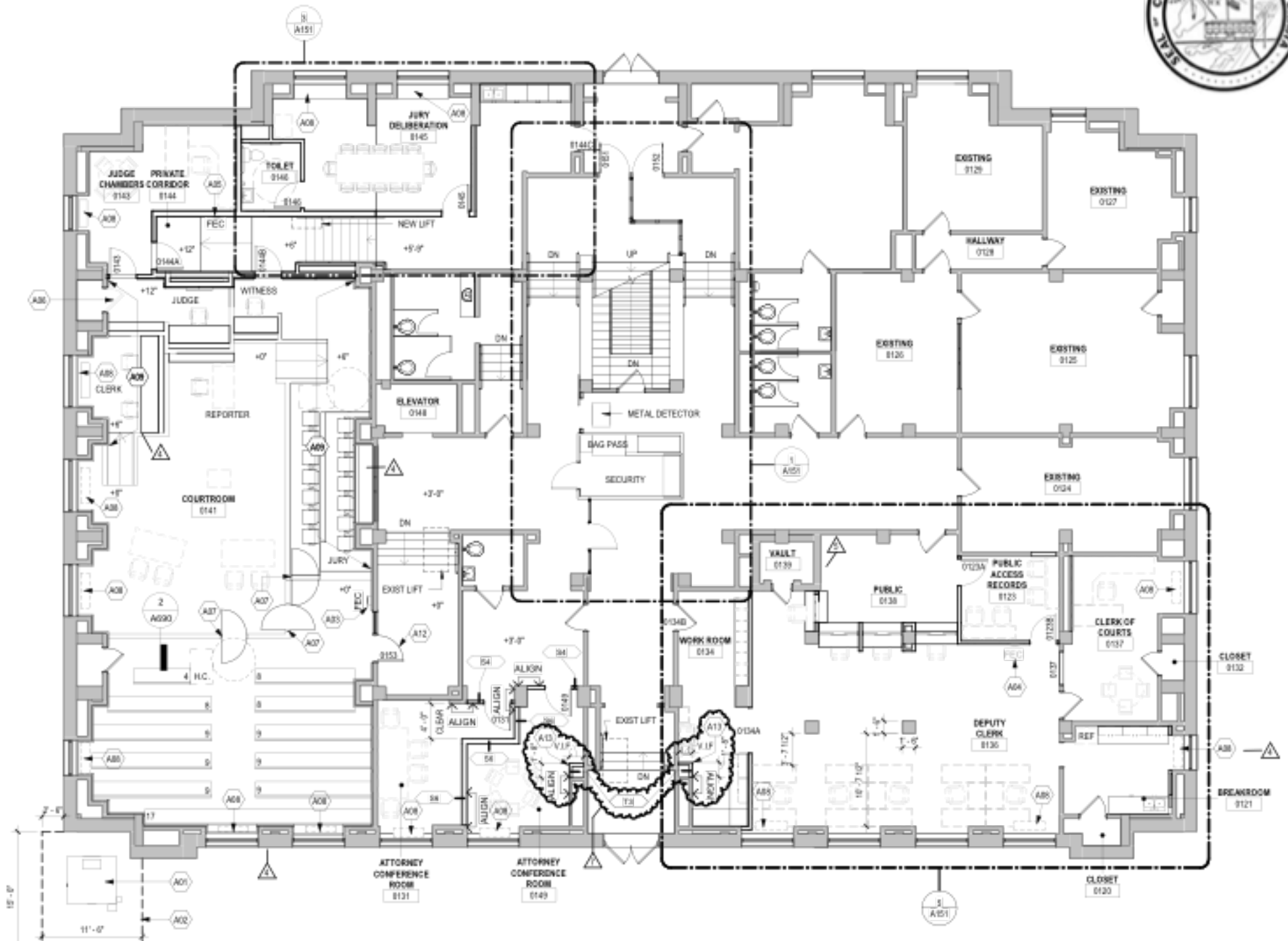
  
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Secretary (Acting)  
CCJAC

Aug 14, 2018  
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Date Approved



# Remodel Update

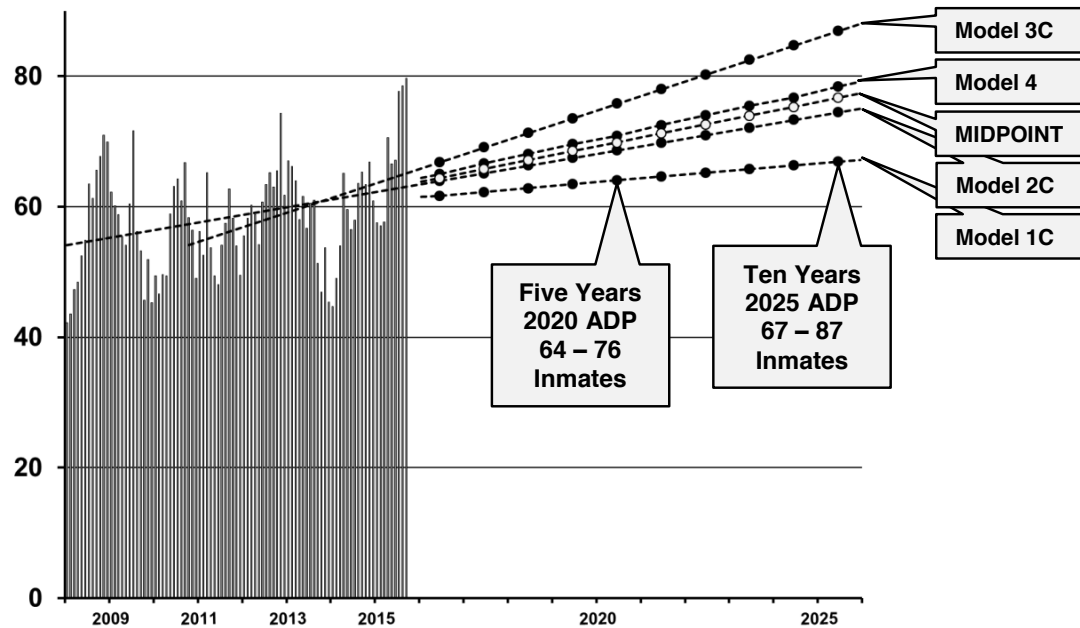






# Garnos Original Jail Projection

ADP Projections — Total Inmates  
at the Codrington County Detention Center (2016 – 2025)

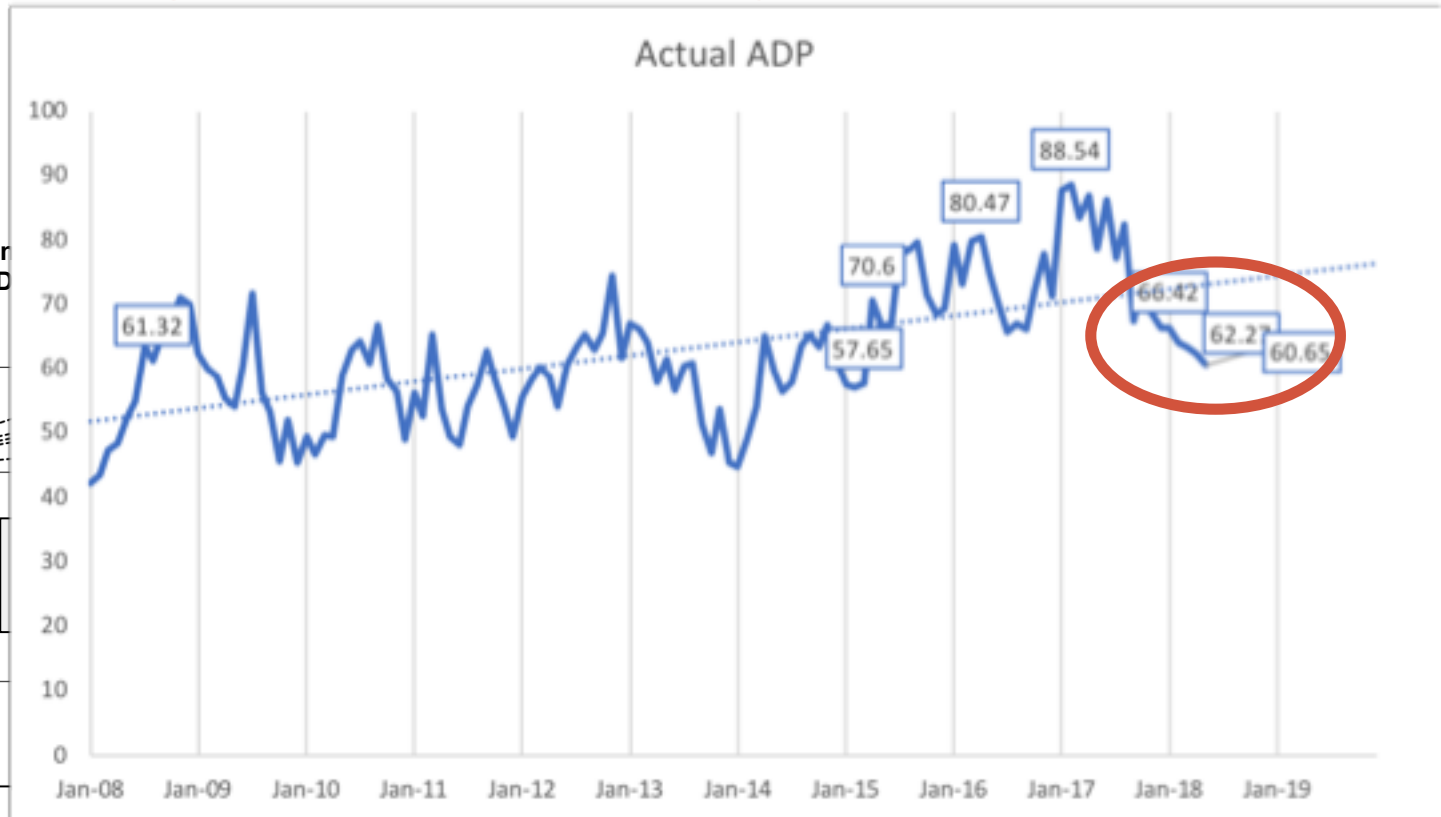
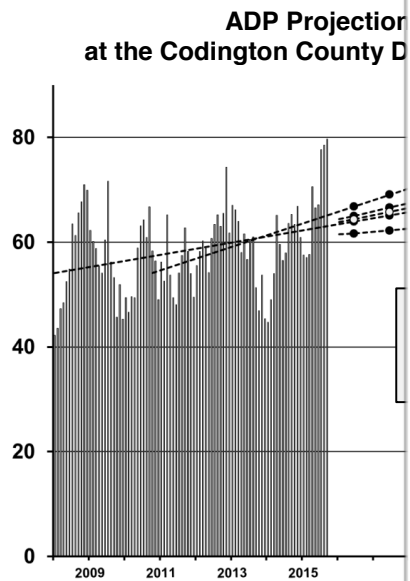


Forecast Year	Year	Model 1C ROI	Model 2C ADP Trend	Model 3C 5-Yr. ADP Trend	Model 4 ALOS	MIDPOINT Average
1	2016	62	64	67	65	64
2	2017	62	65	69	67	66
3	2018	63	66	71	68	67
4	2019	63	67	74	70	69
5	2020	64	69	76	71	70
6	2021	65	70	78	73	71
7	2022	65	71	80	74	73
8	2023	66	72	83	75	74
9	2024	66	73	85	77	75
10	2025	67	74	87	78	77





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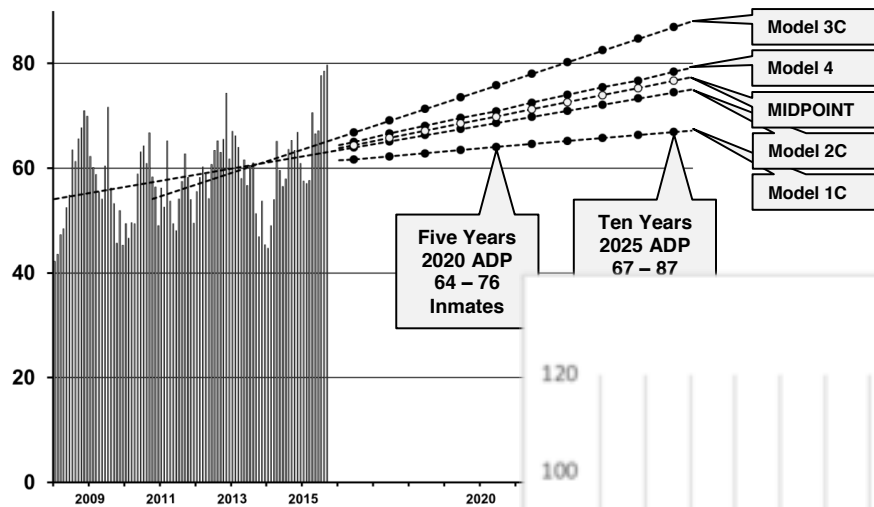


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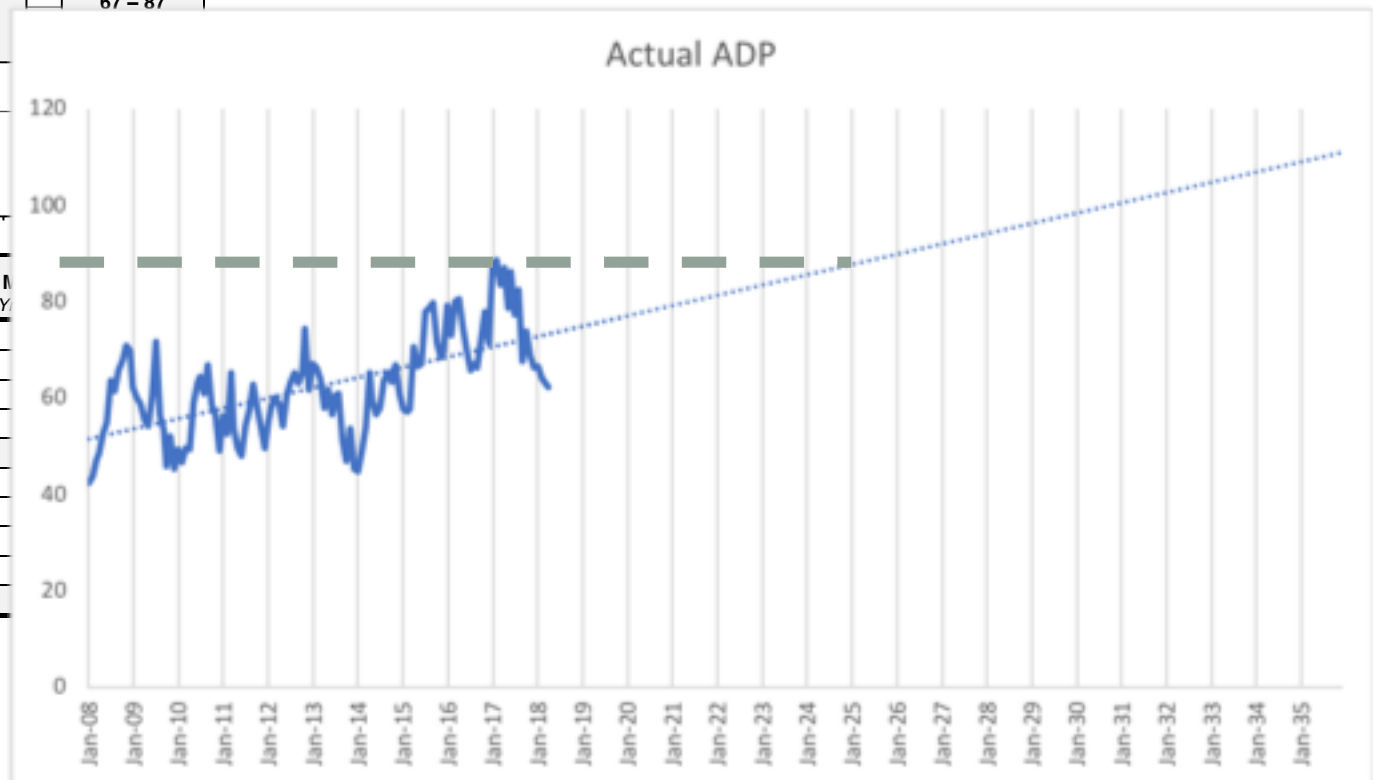


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# Discussion on Location

- Downtown Ideas
  - Auditorium Block
  - Elsewhere Downtown
  - Courthouse Block
- Other Ideas
  - West of 212





# Process for Jail

- Maintain/update jail population analysis (noting impact of ongoing justice work, new courtroom)
  - Jail Utilization Study?
- Review/update existing criteria
- Work with city to ID sites, cooperation opportunities
- Pre-design to develop concepts and sites options
- Evaluate options using criteria
- Recommend option